Senate, March 23, 1998. The Committee on Banks reported through SEN. FONFARA, 1st DIST., Chairman of the Committee on the part of the Senate, that the bill ought to pass.

AN ACT CONCERNING COMMUNITY BANKS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Subsection (r) of section 36a-70 of the 2 general statutes, as amended by section 3 of 3 public act 97-209, is repealed and the following 4 is substituted in lieu thereof:

- 5 (r) (1) As used in this subsection and 6 section 4 of [this act] PUBLIC ACT 97-209, 7 "community bank" means a Connecticut bank that is 8 organized pursuant to this subsection and is 9 subject to the provisions of this subsection and 10 section 4 of [this act] PUBLIC ACT 97-209.
- 11 (2) One or more persons may organize a 12 community bank in accordance with the provisions 13 of this section, except that subsection (g) of 14 this section shall not apply. Any such community 15 bank shall commence business with a minimum equity 16 capital of at least [three] TWO million FIVE 17 HUNDRED THOUSAND dollars. In the case of a capital 18 stock community bank, no person, whether acting 19 individually or in concert with others, shall 20 subscribe for, purchase or otherwise acquire, by 21 merger, acquisition or otherwise, in excess of 22 nine and nine-tenths per cent of the capital stock 23 of the bank. The approving authority for a 24 community bank shall be the commissioner acting

25 alone. In addition to the considerations and 26 determinations required by subsection (h) of this 27 section, before granting a temporary certificate 28 of authority to organize a community bank, 29 approving authority shall determine that (A) each 30 of the proposed directors and proposed executive 31 officers, as defined in subparagraph (D) of 32 subdivision (3) of this subsection, possesses 33 capacity and fitness for the duties and 34 responsibilities with which such director be charged and (B) there is 35 officer will 36 satisfactory community support for the proposed 37 community bank based on evidence of such support 38 provided by the organizers to the approving 39 authority. If the approving authority cannot make 40 such determination with respect to any such 41 proposed director or proposed executive officer, 42 the approving authority may refuse to allow such 43 proposed director or proposed executive officer to 44 serve in such capacity in the proposed community 45 bank.

46 (3) A community bank shall have all of the 47 powers of and be subject to all of 48 requirements and limitations applicable to a 49 Connecticut bank under this title which are not 50 inconsistent with this subsection, except: (A) No 51 community bank may (i) exercise any of 52 fiduciary powers granted to Connecticut banks by 53 law until express authority therefor has been 54 given by the approving authority, (ii) establish 55 and maintain one or more mutual funds, (iii) 56 invest in derivative securities other than 57 mortgage backed securities fully guaranteed by 58 governmental agencies or government sponsored 59 agencies, (iv) own any real estate for the present 60 or future use of the bank unless the approving 61 authority finds, based on an independently 62 prepared analysis of costs and benefits, that it 63 would be less costly to the bank to own instead of 64 lease such real estate, or (v) make mortgage loans 65 secured by nonresidential real estate 66 aggregate amount of which, at the time 67 origination, exceeds ten per cent of all assets of 68 such bank; (B) the aggregate amount of all loans 69 made by a community bank shall not exceed eighty 70 per cent of the total deposits held by such bank; 71 (C) (i) the total direct or indirect liabilities 72 of any one obligor, whether or not fully secured

73 and however incurred, to any community bank, 74 exclusive of such bank's investment in the 75 investment securities of such obligor, shall not 76 exceed at the time incurred ten per cent of the 77 equity capital and reserves for loan and lease 78 losses of such bank, and (ii) the limitations set 79 forth in subsection (a) of section 36a-262 shall 80 apply to this subparagraph; and (D) the 81 limitations set forth in subsection (a) of section 82 36a-263 shall apply to all community banks, 83 provided, a community bank may (i) make a mortgage 84 loan to any director or executive officer secured 85 by premises occupied or to be occupied by such 86 director or officer as a primary residence, (ii) 87 make an educational loan to any director or 88 executive officer for the education of any child 89 of such director or executive officer, and (iii) 90 extend credit to any director or executive officer 91 in an amount not exceeding ten thousand dollars 92 for extensions of credit not otherwise 93 specifically authorized in this subparagraph. The 94 aggregate amount of all loans or extensions of 95 credit made by a community bank pursuant to this 96 subparagraph shall not exceed thirty-three and 97 one-third per cent of the equity capital and 98 reserves for loan and lease losses of such bank. 99 As used in this subparagraph, "executive officer" 100 means every officer of a community bank who 101 participates or has authority to participate, 102 other than in the capacity of a director, in major 103 policy-making functions of the bank, regardless of 104 whether such officer has an official title or 105 whether such officer serves without salary or 106 other compensation. The vice president, chief 107 financial officer, secretary and treasurer of a 108 community bank are presumed to be executive 109 officers unless, by resolution of the governing 110 board or by the bank's bylaws, any such officer is 111 excluded from participation in major policy-making 112 functions, other than in the capacity of a 113 director of the bank, and such officer does not 114 actually participate in major policy-making 115 functions.

- 116 (4) The audit and examination requirements 117 set forth in section 36a-86 shall apply to each 118 community bank.
- 119 (5) Any organizers who filed an application 120 to organize a Connecticut bank under this section

121 prior to November 1, 1996, and have not been 122 issued or denied a final certificate of authority 123 under subsection (1) of this section, and who give 124 notice to the applicable approving authority 125 specified in subsection (h) of this section that 126 the proposed bank has raised equity capital in an 127 amount not less than [three] TWO million FIVE 128 HUNDRED THOUSAND dollars, may amend 129 application to an application to organize a 130 community bank under this subsection. 131 organizers shall file (A) an amended certificate 132 of incorporation limiting the powers of the 133 proposed bank in accordance with this subsection, 134 (B) an amended proposed business plan, 135 amended feasibility study, (D) an amended 136 three-year financial forecast prepared by 137 certified public accounting firm or other 138 professional firm approved by the commissioner, 139 and (E) evidence satisfactory to the approving 140 authority under this subsection that there is 141 community support for the proposed community bank. 142 Within twenty days after receipt of the amended 143 feasibility study, the commissioner may, at the 144 expense of the organizers, order an independent 145 feasibility study. The approving authority under 146 this subsection shall make the considerations and 147 determinations required by subdivision (2) of this 148 subsection. If the amended application is approved 149 by the approving authority under this subsection 150 and the organizers have given notice to said 151 approving authority that the requirements of 152 subsection (1) of this section have been met, a 153 final certificate of authority to commence 154 business as a community bank shall be issued by 155 the approving authority under this subsection. (6) The commissioner may adopt regulations, 157 in accordance with chapter 54, to administer the 158 provisions of this subsection and section 4 of 159 [this act] PUBLIC ACT 97-209.

160 BA COMMITTEE VOTE: YEA 16 NAY 2 JF

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"THE FOLLOWING FISCAL IMPACT STATEMENT AND BILL ANALYSIS ARE PREPARED FOR THE BENEFIT OF MEMBERS OF THE GENERAL ASSEMBLY, SOLELY FOR PURPOSES OF INFORMATION, SUMMARIZATION AND EXPLANATION AND DO NOT REPRESENT THE INTENT OF THE GENERAL ASSEMBLY OR EITHER HOUSE THEREOF FOR ANY PURPOSE."

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FISCAL IMPACT STATEMENT - BILL NUMBER SB 375

STATE IMPACT Potential Minimal Workload Increase (Banking Fund), Within Budgetary Resources, see

explanation below

MUNICIPAL IMPACT None

STATE AGENCY(S) Department of Banking

EXPLANATION OF ESTIMATES:

The bill reduces the minimum equity capital necessary for community banks to start business. The amount would be reduced from \$3,000,000 to \$2,500,000. It is expected that a small number of community banks would be created due to this change.

There would be a minimal workload increase for the Department of Banking as a result of the passage of this bill. It is expected that this minimal workload increase can be handled within the anticipated budgetary resources of the department.

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OLR BILL ANALYSIS

SB 375

AN ACT CONCERNING COMMUNITY BANKS

SUMMARY: The bill reduces the start-up capital required to open a community bank from \$3 million to \$2.5 million. PA 97-209 authorized state-chartered community banks, which have more limited powers and require less

capital than regular banks.

EFFECTIVE DATE: October 1, 1998

COMMITTEE ACTION

Banks Committee

Joint Favorable Report Yea 16 Nay 2